

Message Text

CONFIDENTIAL

PAGE 01 STATE 182516

70

ORIGIN IO-14

INFO OCT-01 AF-10 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 ACDA-19 /144 R

DRAFTED BY IO:ROBLAKE:JPC

APPROVED BY IO:WBBUFFUM

AF/S - MR. MCDONALD

EUR/IB - MR. LUKENS

IO/UNP - MR. BAKER

IO - MR. BLAKE

----- 000954

R 202102Z AUG 74

FM SECSTATE WASHDC

TO AMEMBASSY LISBON

INFO USMISSION USUN NEW YORK

AMEMBASSY LONDON

AMEMBASSY PARIS

AMCONSUL LUANDA

AMCONSUL LOURENCO MARQUES

C O N F I D E N T I A L STATE 182516

E.O. 11652: GDS

TAGS: PO, UN, PORG

SUBJECT: PORTUGUESE ISSUES AT THE 29TH UNGA

1. WE IMPRESSED AND ENCOURAGED BY GOP'S FORTHCOMING STATEMENTS ABOUT GOP'S PLANS FOR GRANTING RIGHT OF INDEPENDENCE TO HER OVERSEAS TERRITORIES AND BY THE SETTLEMENT PORTUGAL HAS REACHED ON GUINEA-BISSAU. IF GOP CONTINUES TO TAKE STEPS TO FULFILL ITS PLEDGE OF SELF-DETERMINATION FOR ITS AFRICAN TERRITORIES, PORTUGAL'S PROBLEMS IN 29TH GA ARE LIKELY TO BE SMALL. ON THE OTHER HAND, IF NON-ALIGNED MAJORITY SHOULD BE GIVEN REASON TO DOUBT PORTUGUESE INTENTIONS, OR IF PACE TOWARD INDEPENDENCE SLOWS, THERE COULD BE PROBLEMS FOR PORTUGAL, AND THEREFORE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 182516

FOR THE UNITED STATES. DEPT CONVINCED THAT TO MAJOR

EXTENT THESE PROBLEMS CAN BE MITIGATED BY CAREFUL ADVANCED PLANNING BY PORTUGUESE AND BY THEIR UNDERTAKING TALKS ABOUT THEIR INTENTIONS WITH KEY AFRICANS AND "NON-ALIGNEDS" SOMETIME PRIOR TO THE GA.

2. WHATEVER HAPPENS, PORTUGUESE SHOULD NOT UNDERESTIMATE LIKELIHOOD THAT AFRICANS WILL BE UNDER CONSTANT PRESSURE FROM SOVIETS, CHINESE, AND RADICAL NON-ALIGNED MEMBERS NOT RPT NOT TO RELAX PRESSURE ON PORTUGUESE AND HER "NATO-COLONIAL SUPPORTERS". ALSO, EVEN IF PORTUGUESE ARE RELATIVELY FORTHCOMING WITH AFRICANS, LATTER ARE NOT LIKELY TO WANT TO TAKE RISKS OR PAY PRICE IN THEIR RELATIONSHIPS

WITH SOVIETS, CHINESE AND SOME "NON-ALIGNEDS" (PARTICULARLY OIL PRODUCERS SUCH AS ALGERIA) BY SUBSTANTIALLY SOFTENING THEIR SUPPORT FOR HARSH JUDGMENTS ON PORTUGAL IF PROGRESS TOWARDS INDEPENDENCE IS NOT CLEAR AND TANGIBLE. OUR HOPE IS THAT YOU CAN GUIDE PORTUGUESE TOWARDS TACTICAL DECISIONS THAT WILL MITIGATE UNDESIRABLE RESULTS.

3. US OBJECTIVE: OUR OBJECTIVE IN THE DISCUSSION OF PORTUGUESE TERRITORIES AT COMING GA WILL BE TO HELP AND ENCOURAGE GOP IN WAYS WHICH WILL STRENGTHEN OUR RELATIONS WITH PORTUGAL, AND THUS HOPEFULLY IMPROVE OUR ABILITY TO NEGOTIATE AN ACCEPTABLE AZORES BASE AGREEMENT. IF WE ARE SUCCESSFUL IN GETTING GOP TO ACT IN WAYS WHICH WILL BE LARGELY ACCEPTABLE TO AFRICANS AND NON-ALIGNED, WE TOO WILL AUTOMATICALLY MITIGATE PROBLEMS WITH OUR AFRICAN FRIENDS. IF WE FAIL OR ONLY PARTIALLY SUCCEED, WE MUST CONTINUE TO BEAR SOME OF THE ONUS OF IDENTIFICATION WITH GOP POLICIES.

4. IT POSSIBLE THAT GOP EITHER (A) WILL NOT WANT OVERT US HELP IN APPROACHING OTHER MEMBERS OR, (B) WOULD NOT OBJECT TO US ABSTENTION ON, OR PERHAPS EVEN SUPPORT FOR, HORTATORY RESOLUTIONS URGING INDEPENDENCE FOR PORTUGUESE AFRICAN TERRITORIES. IN EITHER CASE, OUR PROBLEMS WITH AFRICA WOULD BE REDUCED, BUT MAIN POINT IS TO GET PORTUGUESE TO MAKE TIMELY CHOICES AS THEIR PREFERRED STANCE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 182516

5. THIS OF COURSE DOES NOT MEAN THAT US WILL AT ALL STAGES OF GA HAVE TO BE SEEN AS BEING IN LOCK STEP WITH GOP RE PORTUGUESE TERRITORIES. GOP MAY, AS INDICATED EARLIER, NOT CONSIDER THIS AS NECESSARY OR EVEN TOTALLY IN THEIR OWN INTERESTS. HOWEVER, WE WILL WANT TO MAINTAIN CONTACT AT EACH STAGE SO THAT IT CLEAR THAT OUR ACTIONS ARE CONSONANT WITH PORTUGUESE WISHES AND TO INSURE THAT

PORTUGUESE RECOGNIZE THAT IN SO ELECTING, WE ARE GIVING PRIORITY TO SUPPORT FOR PORTUGAL OVER OTHER POLICY CONSIDERATIONS.

6. DEGREE TO WHICH WE ASSIST GOP WITH PARALLEL DEMARCHES OR OTHER ACTIONS BOTH BEFORE AND DURING GA WILL, OF COURSE, LARGELY DEPEND ON GOP'S WISHES. IN OUR VIEW SUCH DEMARCHES ON BEHALF OF PORTUGAL ARE LIKELY TO BE MORE PROFITABLE PRIOR TO THE GA AND IN THE CONTEXT OF DISCUSSION ON GENERAL CONSIDERATIONS THAN WOULD BE DEMARCHES DURING THE GA ON SPECIFIC LANGUAGE IN RESOLUTIONS, WHERE "NON-ALIGNED" STEAMROLLER IS USUALLY PRINCIPAL DETERMINING FACTOR. MOST EFFECTIVE TIME FOR US TO DO THIS IS IN ANNUAL BILATERAL PRE-UNGA CONSULTATIONS WE ARE NOW UNDERTAKING WITH A NUMBER OF KEY COUNTRIES.

7. DEPT THEREFORE REQUESTS EMBASSY DISCUSS FOREGOING PARAS WITH FONMIN AND OTHER APPROPRIATE HIGH GOP OFFICIALS AS SOON AS POSSIBLE. YOU SHOULD ALSO UNDERTAKE CONTINUING DIALOGUE WITH FONOFF ON THIS SUBJECT. WE WOULD, IN FIRST INSTANCE, HOPE TO RECEIVE SOONEST GOP VIEWS ON (A) ITS REACTION TO VIEWS NOTED ABOVE RE STRATEGY FOR NEXT GA; (B) GOP'S THINKING ABOUT CONSULTATIONS WITH AFRICANS AND OTHER NA'S; (C) GOP'S THINKING ABOUT CONSULTATIONS WITH EC-9 AND OTHER WE'S WITH WHICH IT ACTIVATING ITS RELATIONS OR WITH BRAZIL AND OTHER LAS; (D) GOP'S PRESENT THINKING RE POSSIBLE US ACTIONS WITH OTHER PARTIES.

8. FYI. OUR HOPE WOULD BE THAT WE COULD COME TO SOME MEASURE OF AT LEAST PRELIMINARY AGREEMENT WITH GOP ON ABOVE SUBJECTS ASAP. WE HAVE ALREADY DISCUSSED WITH BRITISH OUR POLICIES RE PORTUGUESE TERRITORIES AS PART OF BROADER EXCHANGE WITH BRITISH ON MATTERS TO COME BEFORE 29TH GA, AND THEY GENERALLY SHARE THESE VIEWS. WE ALSO

CONFIDENTIAL

PAGE 04 STATE 182516

PLAN TO DISCUSS STRATEGY ON PORTUGUESE TERRITORIES WITH FRENCH AND FOLLOWING THAT IN LATE AUGUST WITH BRAZIL AND IN EARLY SEPTEMBER WITH OTHER NATO MEMBERS, PLUS JAPAN. IF WE GET REQUEST FROM GOP AND AGREE THERETO, WE READY TO UNDERTAKE DEMARCHES WITH OTHER GOVERNMENTS AT ANY AGREED TIME. INGERSOLL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INDEPENDENCE, DEPENDENCY GOVERNMENT, DEPENDENCIES, SELFDETERMINATION
Control Number: n/a
Copy: SINGLE
Draft Date: 20 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE182516
Document Source: CORE
Document Unique ID: 00
Drafter: ROBLAKE:JPC
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740229-1253
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740832/aaaabblr.tel
Line Count: 160
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 24 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24 APR 2002 by martinml>; APPROVED <03 MAR 2003 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PORTUGUESE ISSUES AT THE 29TH UNGA
TAGS: PORG, PINS, PO, XA, PU, UN, UNGA
To: LISBON
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005